

Message Text

PAGE 01 NATO 06541 251317Z

50

ACTION ACDA-10

INFO OCT-01 EUR-12 ISO-00 SSO-00 NSCE-00 USIE-00 INRE-00

ACDE-00 AEC-05 CIAE-00 H-01 INR-05 IO-10 L-02 NSAE-00

OIC-02 OMB-01 PA-01 PM-03 PRS-01 SAJ-01 SAM-01 SP-02

SS-15 TRSE-00 RSC-01 NSC-05 DODE-00 AECE-00 /079 W

----- 102436

O P 251245Z NOV 74

FM USMISSION NATO

TO SECSTATE WASHDC IMMEDIATE 8964

INFO USDEL MBFR VIENNA PRIORITY

S E C R E T USNATO 6541

E.O. 11652: GDS

TAGS: PARM NATO

SUBJ: MBFR: INCLUSION OF AIR MANPOWER

REF: A) STATE 258177; B) MBFR VIENNA 433; C) STATE 223226;
D) STATE 244442; E) STATE 241431

1. MISSION BELIEVES IT ESSENTIAL TO MAINTAIN THE CONCEPT OF SEQUENTIAL DEVELOPMENT OF THE ALLIED POSITION ON AIR MANPOWER. THE OTHER ALLIES, PARTICULARLY THE FRG, HAVE REACTED WITH EXTREME CAUTION TO INCLUSION OF AIR MANPOWER IN MBFR. FOR THEM, THIS REPRESENTS A MAJOR CHANGE IN THE ALLIED NEGOTIATING POSITION. WE BELIEVE THAT THE U.S. APPROACH OF SEQUENTIAL, STEP-BY-STEP DEVELOPMENT OF THE ALLIED POSITION HAS HELPED REASSURE THE ALLIES. THE U.S. HAS PROPOSED TO THE ALLIES THAT NATO MOVE FROM REDEFINITION OF GROUND FORCES, TO A PROPOSAL FOR AN EXCHANGE OF AIR DATA, TO A NO INCREASE COMMITMENT BETWEEN PHASES, TO INCLUSION OF AIR MANPOWER IN THE COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS, AND THEN TO THE POSSIBLE WITHDRAWAL OF UP TO 15 PERCENT OF U.S. AND SOVIET AIR MANPOWER IN PHASE I. THE U.S. HAS TOLD THE ALLIES THAT DEVELOPMENT OF THE PROBE IN VIENNA WOULD DEPEND ON DEMONSTRATION BY THE PACT OF "REAL INTEREST WHICH WOULD BE APPLIED TOWARD ACCEPTANCE OF ALLIED
SECRET

PAGE 02 NATO 06541 251317Z

NEGOTIATING GOALS" (REF C).

2. IF THE U.S. NOW CHANGED DIRECTION, BY MOVING DIRECTLY TO PROPOSALS FOR ALLIED AIR REDUCTIONS PER VIENNA'S ALTERNATIVE

"A," THE U.S. COULD JEOPARDIZE ALLIED CONFIDENCE IN U.S. HANDLING OF THIS ISSUE. IN ADDITION, THE OTHER ALLIES ARE NOT YET PREPARED, FROM THE STANDPOINT OF THEIR OWN INTERNAL STUDIES IN CAPITALS AND THEIR OWN DOMESTIC DECISION MAKING PROCESSES, TO PARTICIPATE IN A DISCUSSION OF AIR MANPOWER REDUCTIONS. MISSION AGREES WITH WASHINGTON'S ASSESSMENT THAT A U.S. PROPOSAL TO MOVE DIRECTLY TO REDUCTIONS WOULD PROBABLY ELICIT A FLAT REFUSAL BY SOME ALLIES, AND IN ANY CASE WOULD GREATLY DELAY APPROVAL OF SUBSTANTIVE GUIDANCE (PARA 4, REF D).

3. MISSION WOULD NOT WANT TO ELIMINATE, AS WOULD BOTH OF VIENNA'S ALTERNATIVES, THE U.S. PROPOSAL TO INCLUDE AIR MANPOWER IN THE COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS. MISSION BELIEVES THIS PROPOSAL DOES HAVE NEGOTIATING VALUE, AND THAT THE ALLIES HAVE SOMETHING TO GAIN BY INTRODUCING IT. MISSION ACCEPTS WASHINGTON'S VIEW REF D THAT THIS PROPOSAL MIGHT HELP MAKE THE CONCEPT OF PARITY MORE ACCEPTABLE TO THE PACT. WE ALSO AGREE WITH VIENNA THAT ON THE OTHER HAND, BASED ON ALLIED DATA, AND THE ALLIED CONCEPT OF DEFINITION OF GROUNDFORCES, THIS APPROACH MIGHT ACTUALLY CAUSE THE DISPARITIES TO INCREASE, AND THEREFORE MIGHT MAKE THE CONCEPT OF PARITY LESS ATTRACTIVE TO THE EAST. HOWEVER, IF EASTERN DATA FORCED THE WARSAW PACT TO ARGUE AGAINST THE ALLIED PROPOSAL IN THIS MANNER, THE AHG ARGUMENT FOR A SERIOUS DISCUSSION OF DATA WOULD GAIN NEW STRENGTH. THE U.S. PROPOSAL THUS HAS THE POTENTIAL FOR EITHER MAKING PARITY MORE ATTRACTIVE TO THE EAST, OR BRINGING THE EAST CLOSER TO THE MUTUAL EXCHANGE OF DATA WHICH IS SO IMPORTANT TO THE ALLIES.

4. MAINTAINING THE U.S. PROPOSAL FOR INCLUSION OF AIR MANPOWER IN THE COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS SHOULD ALSO HELP GAIN ALLIED APPROVAL FOR THE NEXT STEP IN THE SEQUENTIAL DEVELOPMENT OF THE ALLIED POSITION: POSSIBLE U.S. AND SOVIET REDUCTIONS OF UP TO 15 PERCENT IN AIR MANPOWER IN PHASE I. THE PRINCIPAL ALLIED CONCERN WITH THE LATTER PROPOSAL IS ITS PRECEDENT VALUE FOR THE NON-U.S. ALLIES IN PHASE II. HOWEVER, AS PARA 4 OF THE INTERAGENCY PAPER POINTS OUT, THE STRUCTURING OF THE COMMON CEILING TO INCLUDE AIR MANPOWER
SECRET

PAGE 03 NATO 06541 251317Z

WITHOUT REQUIRED AIR REDUCTIONS WOULD MEAN THAT U.S. PHASE I AIR MANPOWER CUTS WOULD NOT IN ANY WAY CONSTITUTE A PRECEDENT FOR PHASE II.

5. MISSION CONSIDERS IT UNLIKELY THAT THE ALLIES WILL APPROVE NAC GUIDANCE TO AHG ON INCLUSION OF AIR MANPOWER IN THE COMMON CEILING WITHOUT REQUIRED AIR REDUCTIONS IN TIME FOR USE IN THE CURRENT NEGOTIATING SESSION IN VIENNA. ALLIES HAVE NOT YET COMMENTED IN THE SPC ON THE DRAFT GUIDANCE TO VIENNA SUGGESTED BY THE U.S. (REF E), SINCE THEY WISH MORE TIME FOR THEIR OWN INTERNAL CONSIDERATION AND FOR MILITARY-TECHNICAL ANALYSIS IN THE MBFR WORKING GROUP. RE FRG POSITION, FRG DELEGATION OFFICER HAS INFORMED US BONN HAS NOT YET FOUND ANY PARTICULAR DIFF-

ICULTIES IN THE U.S. PROPOSAL, BUT SIMPLY WISHES TO STUDY IT MORE CAREFULLY. MISSION WOULD NEVERTHELESS HOPE FOR ALLIED APPROVAL PRIOR TO OR EARLY IN THE NEXT NEGOTIATING SESSION. IT IS HARD TO PREDICT WHEN THE ALLIES MIGHT APPROVE GUIDANCE TO AHG ON U.S. AND SOVIET AIR MANPOWER REDUCTIONS OF UP TO 15 PERCENT IN PHASE I, BUT THIS WILL DEPEND ON WHEN THE MISSION IS ABLE TO RELEASE TO THE ALLIES THE VERY USEFUL AND PERSUASIVE MATERIAL ON THIS SUBJECT IN THE INTERAGENCY PAPER.

6. IN SUM, MISSION RECOMMENDS THAT WASHINGTON MAINTAIN THE SEQUENTIAL DEVELOPMENT OF THE ALLIED POSITION ON AIR MANPOWER. THIS APPROACH WILL HELP MAINTAIN THE CONFIDENCE OF THE ALLIES IN U.S. HANDLING OF WHAT THEY CONSIDER A MAJOR AND INTERNALLY SENSITIVE ISSUE IN MBFR; THE STEPS IN THAT SEQUENTIAL DEVELOPMENT SHOULD ALSO HELP ADVANCE THE ALLIED POSITION VIS-A-VIS THE EAST. MCAULIFFE

SECRET

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 11 JUN 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 25 NOV 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974ATO06541
Document Source: ADS
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: 11652 GDS
Errors: n/a
Film Number: n/a
From: NATO
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741185/abbryyrf.tel
Line Count: 126
Locator: TEXT ON-LINE
Office: n/a
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: A) STATE 258177; B) MBFR VIENNA 433; C) STATE 223226; D) STATE 244442; E) STATE 241431
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 28 MAR 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <28 MAR 2002 by worrelsw>; APPROVED <24 MAY 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: MBFR: INCLUSION OF AIR MANPOWER
TAGS: PARM NATO
To: STATE INFO MBFR VIENNA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005